### Bill

Received: 12/	05/2000	Received By: shoveme  Identical to LRB:  By/Representing: Wong				
Wanted: As ti	me permits					
For: Adminis	tration-Budget 6-7595					
This file may	be shown to any legislator: NO	Drafter: shoveme				
May Contact:	DOR, JK	Alt. Drafters:				
Subject:	Munis - tax incrmntal financing	Extra Copies:	DOR, JK			
Pre Topic:						
DOA:Wor	ng -					
Topic:						
Technical cha	nges, environmental remediation tax incremental	financing program				

### **Instructions:**

See Attached. Make technical changes to ERTID, based on 1999 LRB -4239/2 and 2 other changes. Talk to DOR if I have questions. DOR said I could include their instructions from LRB -0797 in the file.

Drafting History:							
Vers.	<u>Drafted</u>	Reviewed	Typed	<u>Proofed</u>	Submitted	<u>Jacketed</u>	Required
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For: Administration-Budget 6-7595

By/Representing: Wong

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May Contact: DOR

Alt. Drafters:

Subject:

Munis - tax incrmntal financing

Extra Copies:

DORJJK

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## STATE OF WISCONSIN DEPARTMENT OF ADMINISTRATION 101 East Wilson Street, Madison, Wisconsin

TOMMY G. THOMPSON GOVERNOR

GEORGE LIGHTBOURN SECRETARY



Division of Executive Budget and Finance
Post Office Box 7864
Madison, WI 53707-7864
Voice (608) 266-1736
Fax (608) 267-0372
TTY (608) 267-9629

Date:

November 29, 2000

To:

Steve Miller, LRB

From:

Manyee Wong, DOA

-<del>266-7595</del>

Subject:

Brownfields Statutory Language

I'm forwarding statutory language requests based on the Brownfields Study Group recommendations for inclusion in the budget. Attached is a draft of the Brownfields Study Group Report.

√ 1. Stewardship Liability Exemption: Substitute statutory reference to the stewardship
appropriation under the LGU liability exemption provision with the phrase stewardship
program funds.

Reason for change: 1999 Wisconsin Act 9 allowed LGUs to qualify for liability exemption if they purchased a property using stewardship funds. However, s. 292.11(9)(e)1m.f., Wis. Stats., referenced the incorrect appropriation.

- ✓ 2. Solid Waste Liability Exemption: Expand the voluntary party solid waste liability
  exemption to include local government units.
- 3. Interim Liability Protection: Remove the interim liability protection exemption from current law.
- 4. Off-site liability exemption: Expand off-site liability exemption coverage to soil and sediments.
- √ 5. Voluntary Party Liability Exemption: Clarify that liability exemptions continue to apply
  to a voluntary party who no longer owns the property, even if the current property
  owner fails to maintain and monitor the property in accordance with DNR rules.
- 6. Use of Natural Attenuation: Require the voluntary party using natural attenuation as a remedial strategy to provide DNR, the responsible party, the insurance company, or any authorized representative access to the property in order to determine whether natural attenuation has failed and to conduct cleanup if necessary.
- 7. Environmental Remediation Tax Increment Financing (ER TIF): Make technical changes to various definitions under the provision:

ca. Create a definition for "environmental remediation tax incremental tax district" similar to the definition of regular TIFs

(b). Change the definitions of "environmental remediation tax increment", "environmental remediation tax increment base", and "taxable property" as suggested by DOR.

. Modify certain provisions of the program to ensure eligible application to both contiguous parcels and individual parcel of property.

d. Require that a certified audit be done once after the final expenditure is completed.

Change the application due date for environmental remediation tax increment base certification from April 1st to December 31st of the year the ER TIF is created.

Note: For a, b, and c, please refer to LRB 4239/2 created under the 1999 legislative session.

- 8. Negotiated Sale in Lieu of Bidding: Allow a county or a city to transfer tax delinquent properties it owns without using the competitive bid process if the purchaser agrees to conduct a site assessment and cleanup the property in accordance with DNR rules.
- Assign Judgement of a Tax Deed: Allow a county to transfer a tax deed to an individual
  at the time of judgement if the individual agrees to conduct a site assessment and
  cleanup the property.
- 10.Liens and Back Taxes: Exclude EPA and DNR liens and back taxes from eligibility under the grant.
- $\sqrt{11}$ . Vehicle Environmental Impact Fee Extend the repeal date to June 30, 2003.
- 12.Land Recycling Loan Program: Allow the Land Recycling Loan Program to be used on contiguous parcels of properties so as to better address cleanup of area-wide groundwater contamination.

# Issue: Modify Environmental Remediation Tax Incremental Financing (ER TIF) District

#### Background

The State of Wisconsin created the Environmental Remediation Tax Incremental Financing district (ER TIF), a new type of TIF district, in the 1997-99 State Biennial Budget. Based on recommendations from the 1998 Brownfields Study Group, the ER TIF was modified in the 1999-2001 Biennial Budget in order to make the ER TIF a more useful tool for financing brownfield projects.

The ER TIF allows political subdivisions to pay for specific environmental expenses from the increased property taxes generated from the redeveloped property. Eligible costs include remediation, property acquisition, demolition, underground tank removal, investigation, monitoring and restoration of soil, surface water, groundwater and more.

#### Proposal

To date not many local governments have utilized the ER TIF. In order to strengthen the law and encourage its use, the Study Group would like to propose the following modifications to further improve the ER TIF:

- include delinquent taxes as an eligible cost;
- extend the ER TIF period of certification from 16 to 23 years; and
- support the Department of Revenue's (DOR) technical changes, which include:
  - creating a definition of "environmental remediation tax incremental district" that is somewhat similar to the definition of "tax incremental district" under the TIF program;
  - making changes to the definitions of "environmental remediation tax increment", "environmental remediation tax incremental base", and "taxable property"; and
  - modifying certain provisions of the program to apply to contiguous parcels of property or land, as well as a parcel of property or land.

Type of Change Statutory

Resources

None

#### **Comments**

Department of Revenue comments: the department has some concerns about allowing delinquent taxes as an eligible cost in ER TIF districts. Many properties have languished with mounting delinquent tax bills because the county or city entity has not initiated tax deed or foreclosure actions. Current statutory authority exists to write-off or reduce delinquent taxes in order to promote development of contaminated property. If this proposal moves forward, serious consideration should be given to limiting the amount of delinquent taxes that can be deemed as an eligible cost for the ER TIF district.

#### MEMORANDUM

October 23, 2000

From file to 0797//

TO:

Tim Fast

Legislative Reference Bureau

FROM:

SUBJECT:

LRB 4239/2 - Environmental Remediation TIFs

The department requests 2 modifications to the draft.

Section 9 amends s. 66.462(4)(intro.) to clarify the due dates for applications for base year certification. The draft language specifies a due date of December 31 of the year the ER TID is created, except that if the ER TID is created between October 1 and December 31, the due date is April 1 of the following year. We recommend that the due date for ER TIDs created between October 1 and December 31 be December 31 of the year following the year of creation, rather than April 1. This would conform to the requirements under regular TID law.

2. Section 14 of the draft amends s. 66.462(10)(a) to require the annual report for ER TID to include an independent certified audit of each project to determine if all financial transactions are made in a legal and proper manner.

Rather than an annual certified audit, the department recommends that a certified audit be required 12 months after the last expenditure or 12 months after the end of the expenditure period, whichever comes first.

Wisconsin Department of Revenue Division of State and Local Finance October 23, 2000 from file to, -0797/

TITLE: Technical Corrections to the Environmental Remediation Tax Incremental Financing Program.

### **SUMARY OF RECOMMENDATION:**

Create a definition of "environmental remediation tax incremental district" that is similar to the definition of "tax incremental district"; clarify the definitions of "environmental remediation tax increment", "environmental remediation tax incremental base" and "taxable property"; and modify certain provisions of the program to apply to contiguous parcels of property or land.

### **DESCRIPTION OF CURRENT LAW AND PROBLEM**

The present law requires the Department of Revenue to certify environmental remediation tax incremental financing districts (ERTID) base and subsequent year values. The law requires the taxing jurisdictions to submit to the department all the forms and statements needed that relate to the determination of the environmental tax incremental district. The department has developed instructions & checklists to assist these taxing jurisdictions in this process.

The problem is that 1999 Wisconsin Act 9 substantially changed some portions of the ERTID statute but did not change all the applicable sections. This has resulted in confusion for both the department and the taxing jurisdictions in the process and the determination of eligibility. For example Act 9 modified the single parcel eligible area to apply to contiguous parcels of property or land but did not change every reference throughout the section. This recommendation would make technical changes to the entire ERTID law and create/clarify definitions.

### **RECOMMENDATION FOR ACTION**

Amend Section 66.462 (or the new renumbered 66.1106) to create/clarify definitions & to modify certain provisions to apply to contiguous parcels of property or land.

#### FISCAL/ADMINISTRATIVE IMPACT

Enacting these clarifications would ensure taxing jurisdictions that the inconsistencies of 1999 Wi Act 9 would be corrected. It would eliminate confusion and create a familiar consistent process similar to the process for regular tax incremental financing districts. It would allow the Department to clarify the instructions and checklist for creation and subsequent year certification of environmental remediation tax incremental financing districts.

### **DRAFTING INSTRUCTIONS**

See attached

**PERSONS TO CONTACT** 

Judie Gibbon, Tax Incremental Financing Bureau of Equalization (608) 266-5708

Eugene R. Miller, Director Bureau of Equalization (608) 266-8131 PREPARED BY

Judie Gibbon, Tax Incremental Financing Bureau of Equalization (608) 266-5708



# State of Misconsin 2001 - 2002 LEGISLATURE

LRB-1341/ MES: Y.....

DOA:.....Wong - Technical changes, environmental remediation tax incremental financing program

FOR 2001-03 BUDGET — NOT READY FOR INTRODUCTION

js





AN ACT ...; relating to: ???

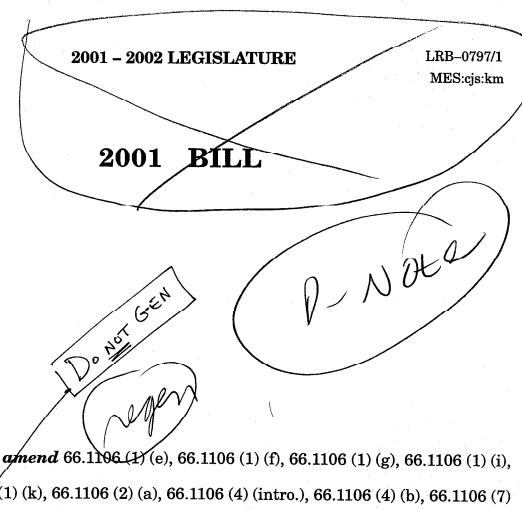
Analysis by the Legislative Reference Bureau

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

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(END)



AN ACT to amend 66.1196 (1) (e), 66.1106 (1) (f), 66.1106 (1) (g), 66.1106 (1) (i), 66.1106 (1) (k), 66.1106 (2) (a), 66.1106 (4) (intro.), 66.1106 (4) (b), 66.1106 (7) (a), 66.1106 (7) (d) 1., 66.1106 (9), 66.1106 (10) (a), 66.1106 (10) (b), 74.23 (1) (b), 74.25 (1) (b) 1., 74.25 (1) (b) 2., 74.30 (1) (i), 74.30 (1) (j), 74.30 (2) (b), 79.095 (1) (c), 79.095 (2) (b) and 234.01 (4n) (a) 3m. a.; and to create 66.1106 (1) (fm), 66.1106 (1m) and 66.1106 (10) (c) of the statutes; relating to: modifying the environmental remediation tax incremental financing program.

Analysis by the Legislative Reference Bureau

LOCAL

Under current law, the environmental remediation tax incremental financing program permits a city, village, town, or county (political subdivision) to defray the costs of remediating contaminated property that is owned by the political subdivision. The mechanism for financing costs that are eligible for remediation is very similar to the mechanism under the tax incremental financing (TIF) program. If the remediated property is transferred to another person and is then subject to property taxation, environmental remediation tax incremental financing may be used to allocate some of the property taxes that are levied on the property to the political subdivision to pay for the costs of remediation.

A political subdivision that has incurred "eligible costs" to remediate environmental pollution on a parcel of property may apply to the department of

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revenue (DOR) to certify the "environmental remediation tax incremental base" of the parcel. DOR is required to certify the environmental remediation tax incremental base if the political subdivision submits to DOR all of the following: 1) a statement that the political subdivision has incurred some eligible costs, together with a detailed proposed remedial action plan approved by the department of natural resources (DNR) that contains cost estimates for anticipated eligible costs, a schedule for the design and implementation that is needed to complete the remediation, and certification from DNR that the department has approved the site investigation report that relates to the parcel; 2) a statement that all taxing jurisdictions with authority to levy general property taxes on the parcel of property have been notified that the political subdivision intends to recover its environmental remediation, costs by using an "environmental remediation tax increment"; and 3) a statement that the political subdivision has attempted to recover its environmental remediation costs from the person who is responsible for the environmental pollution that is being remediated.

This bill makes technical changes to the environmental remediation tax incremental financing program. These changes include creating a definition of "environmental remediation tax incremental district" that is somewhat similar to the definition of "tax incremental district" under the TIF program; making changes to the definitions of "environmental remediation tax increment," "environmental remediation tax incremental base," and "taxable property"; requiring that the final report under the program include an independent certified financial audit; and modifying certain provisions of the program to apply to contiguous parcels of property or land, as well as a parcel of property or land.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

## The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 66.1106 (1) (e) of the statutes is amended to read:

66.1106 (1) (e) "Environmental remediation tax increment" means that amount obtained by multiplying the total city, county, school and other local general property taxes levied on a parcel of real property that is certified under this section taxable property in a year by a fraction having as a numerator the environmental remediation value increment for that year for that parcel in such district and as a denominator that year's equalized value of that parcel taxable property. In any year, an environmental remediation tax increment is "positive" if the environmental

remediation value increment is positive; it is "negative" if the environmental remediation value increment is negative.

**SECTION 2.** 66.1106 (1) (f) of the statutes is amended to read:

66.1106 (1) (f) "Environmental remediation tax incremental base" means the aggregate value, as equalized by the department, of a parcel of real taxable property that is certified under this section as of the January 1 preceding the date on which the department of natural resources issues a certificate certifying that environmental pollution on the property has been remediated in accordance with rules promulgated by the department of natural resources environmental remediation tax incremental district is created, as determined under sub. (1m) (b).

SECTION 3. 66.1106 (1) (fm) of the statutes is created to read:

66.1106 (1) (fm) "Environmental remediation tax incremental district" means a contiguous geographic area within a political subdivision defined and created by resolution of the governing body of the political subdivision consisting solely of whole units of property as are assessed for general property tax purposes, other than railroad rights—of—way, rivers, or highways. Railroad rights—of—way, rivers, or highways may be included in an environmental remediation tax incremental district only if they are continuously bounded on either side, or on both sides, by whole units of property as are assessed for general property tax purposes which are in the environmental remediation tax incremental district. "Environmental remediation tax incremental district." does not include any area identified as a wetland on a map under s. 23.32.

SECTION 4. 66.1106 (1) (g) of the statutes is amended to read:

66.1106 (1) (g) "Environmental remediation value increment" means the equalized value of a parcel of real taxable property that is certified under this section

minus the environmental remediation tax incremental base. In any year, the
environmental remediation value increment is "positive" if the environmental
remediation tax incremental base of the parcel of taxable property is less than the
aggregate value of the parcel of taxable property as equalized by the department; it
is "negative" if that base exceeds that aggregate value.

**SECTION 5.** 66.1106 (1) (i) of the statutes is amended to read:

66.1106 (1) (i) "Period of certification" means a period of not more than 16 years beginning after the department certifies the environmental remediation tax incremental base of a parcel of property under sub. (4) or a period before all eligible costs have been paid, whichever occurs first.

SECTION 6. 66.1106 (1) (k) of the statutes is amended to read:

66.1106 (1) (k) "Taxable property" means all real and personal taxable property located in an environmental remediation tax incremental district.

Section 7. 66.1106 (1m) of the statutes is created to read:

- 66.1106 (1m) CREATION OF ENVIRONMENTAL REMEDIATION TAX INCREMENTAL DISTRICTS. In order to implement the provisions of this section, the governing body of the political subdivision shall adopt a resolution which does all of the following:
- (a) Describes the boundaries of an environmental remediation tax incremental district with sufficient definiteness to identify with ordinary and reasonable certainty the territory included within the district.
- (b) Creates such district as of a date therein provided. If the resolution is adopted during the period between January 2 and September 30, then such date shall be the next preceding January 1. If such resolution is adopted during the period between October 1 and December 31, then such date shall be the next subsequent

January 1. If the resolution is adopted on January 1, the environmental remediation tax incremental district shall have been created as of the date of the resolution.

**SECTION 8.** 66.1106 (2) (a) of the statutes is amended to read:

66.1106 (2) (a) A political subdivision that develops, and whose governing body approves, a written proposal to remediate environmental pollution may use an environmental remediation tax increment to pay the eligible costs of remediating environmental pollution on contiguous parcels of property that are located in an environmental remediation tax incremental district within the political subdivision and that are not part of a tax incremental district created under s. 66.1105, as provided in this section, except that a political subdivision may use an environmental remediation tax increment to pay the cost of remediating environmental pollution of groundwater without regard to whether the property above the groundwater is owned by the political subdivision. No political subdivision may submit an application to the department under sub. (4) until the joint review board approves the political subdivision's written proposal under sub. (3).

SECTION 9. 66.1106 (4) (intro.) of the statutes is amended to read:

66.1106 (4) Certification. (intro.) Upon written application to the department of revenue by the clerk of a political subdivision on or before April 1 of the year following the year in which the certification described in par. (a) is received from the department of natural resources December 31 of the year the environmental remediation tax incremental district is created, as determined under sub. (1m) (b), except that if the environmental remediation tax incremental district is created during the period between October 1 and December 31, on or before December 31 of the following year, the department of revenue shall certify to the clerk of the political

subdivision the environmental remediation tax incremental base of a parcel of real property if all of the following apply:

**SECTION 10.** 66.1106 (4) (b) of the statutes is amended to read:

66.1106 (4) (b) The political subdivision submits a statement that all taxing jurisdictions with the authority to levy general property taxes on the parcel or contiguous parcels of property have been notified that the political subdivision intends to recover the costs of remediating environmental pollution on the property and have been provided a statement of the estimated costs to be recovered.

**SECTION 11.** 66.1106 (7) (a) of the statutes is amended to read:

66.1106 (7) (a) Subject to pars. (b), (c) and (d), the department shall annually authorize the positive environmental remediation tax increment with respect to a parcel or contiguous parcels of property during the period of certification to the political subdivision that incurred the costs to remediate environmental pollution on the property, except that an authorization granted under this paragraph does not apply after the department receives the notice described under sub. (10) (b).

SECTION 12. 66.1106 (7) (d) 1. of the statutes is amended to read:

66.1106 (7) (d) 1. The department may not authorize a positive environmental remediation tax increment under par. (a) to pay otherwise eligible costs that are incurred by the political subdivision after the department of natural resources certifies to the department of revenue that environmental pollution on the parcel or contiguous parcels of property has been remediated unless the costs are associated with activities, as determined by the department of natural resources, that are necessary to close the site described in the site investigation report.

SECTION 13. 66.1106 (9) of the statutes is amended to read:

66.1106 (9) Separate accounting required. An environmental remediation tax increment received with respect to a parcel or contiguous parcels of land that is subject to this section shall be deposited in a separate fund by the treasurer of the political subdivision. No money may be paid out of the fund except to pay eligible costs for a parcel or contiguous parcels of land, to reimburse the political subdivision for such costs or to satisfy claims of holders of bonds or notes issued to pay eligible costs. If an environmental remediation tax increment that has been collected with respect to a parcel of land remains in the fund after the period of certification has expired, it shall be paid to the treasurers of the taxing jurisdictions in which the parcel is located in proportion to the relative share of those taxing jurisdictions in the most recent levy of general property taxes on the parcel.

**SECTION 14.** 66.1106 (10) (a) of the statutes is amended to read:

66.1106 (10) (a) Prepare and make available to the public updated annual reports describing the status of all projects to remediate environmental pollution funded under this section, including revenues and expenditures. A copy of the report shall be sent to all taxing jurisdictions with authority to levy general property taxes on the parcel or contiguous parcels of property by May 1 annually.

SECTION 15. 66.1106 (10) (b) of the statutes is amended to read:

66.1106 (10) (b) Notify the department within 10 days after the period of certification for a parcel or contiguous parcels of property has expired.

SECTION 16. 66.1106 (10) (c) of the statutes is created to read:

66.1106 (10) (c) Not later than 12 months after the last expenditure is made or not later than 12 months after an expenditure may be made under sub. (2) (b), whichever comes first, prepare and make available to the public a report that is similar to the report required under par. (a), except that the report required under

this paragraph shall also include an independent certified audit of each project to determine if all financial transactions were made in a legal manner and to determine if each environmental remediation tax incremental district complied with this section. A copy of the report shall be sent out to all taxing jurisdictions which received the reports under par. (a).

**SECTION 17.** 74.23 (1) (b) of the statutes is amended to read:

74.23 (1) (b) General property taxes. After making the distribution under par. (a), the taxation district treasurer shall pay to each taxing jurisdiction within the district its proportionate share of general property taxes, except that the treasurer shall pay the state's proportionate share to the county. As part of that distribution, the taxation district treasurer shall retain for the taxation district and for each tax incremental district within the taxation district and each environmental remediation tax incremental district created by the taxation district its proportionate share of general property taxes.

**SECTION 18.** 74.25 (1) (b) 1. of the statutes is amended to read:

74.25 (1) (b) 1. Pay in full to each taxing jurisdiction within the district all personal property taxes included in the tax roll which have not previously been paid to, or retained by, that taxing jurisdiction, except that the treasurer shall pay the state's proportionate share to the county. As part of that distribution, the taxation district treasurer shall allocate to each tax incremental district within the taxation district and each environmental remediation tax incremental district created by the taxation district its proportionate share of personal property taxes.

SECTION 19. 74.25 (1) (b) 2. of the statutes is amended to read:

74.25 (1) (b) 2. Pay to each taxing jurisdiction within the district its proportionate share of real property taxes, except that the treasurer shall pay the

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state's proportionate share to the county. As part of that distribution, the taxation district treasurer shall retain for the taxation district and for each tax incremental district within the taxation district and each environmental remediation tax incremental district created by the taxation district its proportionate share of real property taxes.

**SECTION 20.** 74.30 (1) (i) of the statutes is amended to read:

74.30 (1) (i) Pay in full to each taxing jurisdiction within the district all personal property taxes included in the tax roll which have not previously been paid to, or retained by, each taxing jurisdiction, except that the treasurer shall pay the state's proportionate share to the county. As part of that distribution, the taxation district treasurer shall allocate to each tax incremental district within the taxation district and each environmental remediation tax incremental district created by the taxation district its proportionate share of personal property taxes.

**SECTION 21.** 74.30 (1) (j) of the statutes is amended to read:

74.30 (1) (j) Pay to each taxing jurisdiction within the district its proportionate share of real property taxes, except that the treasurer shall pay the state's proportionate share to the county. As part of that distribution, the taxation district treasurer shall retain for the taxation district and for each tax incremental district within the taxation district and each environmental remediation tax incremental district created by the taxation district its proportionate share of real property taxes.

SECTION 22. 74.30 (2) (b) of the statutes is amended to read:

74.30 (2) (b) Pay to each taxing jurisdiction within the district its proportionate share of real property taxes collected, except that the taxation district treasurer shall pay the state's proportionate share to the county, and the county treasurer shall settle for that share under s. 74.29. As part of that distribution, the taxation district

1	treasurer shall retain for the taxation district and for each tax incremental district
2	within the taxation district and each environmental remediation tax incremental
3	district created by the taxation district its proportionate share of real property taxes.
4	SECTION 23. 79.095 (1) (c) of the statutes is amended to read:
5.	79.095 (1) (c) "Taxing jurisdiction" means a municipality, county, school
6	district, special purpose district, tax incremental district, environmental
7	remediation tax incremental district, or technical college district.
8	SECTION 24. 79.095 (2) (b) of the statutes is amended to read:
9	79.095 (2) (b) On or before December 31, the tax rate used for each tax
10	incremental district for which the municipality assesses property and for each
11	environmental remediation tax incremental district for which the municipality
12	assesses property.
13	SECTION 25. 234.01 (4n) (a) 3m. a. of the statutes is amended to read:
14	234.01 (4n) (a) 3m. a. The facility is in a tax incremental district or an
15	environmental remediation tax incremental district or is the subject of an urban
16	development action grant and will result in a net economic benefit to the state.
17	SECTION 28. Initial applicability other 18 The treatment of
18	STET (1) ENVIRONMENTAL REMEDIATION TAX INCREMENTAL FINANCING. THE FIRST FIRST
19	applies to an environmental remediation tax incremental district, the written
20	remediation proposal for which is approved by the political subdivision's governing
21	body on the effective date of this subsection.
22	(END)
	and
	pections 66. 1106(1)(e), (f), (fm), (g), (i), (CK), (lm) (2)(a), (4)(intro.) and (b), (7)(a) and (d) 1, (9), and
	(2) (a), (4) (intro.) and (b), (7) (a) and (d) 1, (9), and
	(10) (a), (b), and (c), 74,23(1)(b), 74,25 (1)(b) hand 2.
	(10) (a), (b), and (c), 74, 23 (1) (b), 74, 25 (1) (b) hand 2, 74,30(1)(i) and (j), 12(2) (b), 79,095 (1) (c) and (2) (b) and 234,01 (4n) (a) 3m.a. of the statutes
	and 234,01 (4n) (a) 3m.a. of the statutes

# DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

- 1341/1da LRBe0797/1dn MES:cjs://do/

December 1, 2000

November 29

I believe that this draft meets your intent as specified in your October 26, 2000, memo. As a practical matter, do you intend for anything to happen if the certified audit under created s. 66.1106 (10) (c) determines that some transactions were not made in a legal matter or that the ERTID did not comply with s. 66.1106?

Marc E. Shovers Senior Legislative Attorney Phone: (608) 266–0129

E-mail: marc.shovers@legis.state.wi.us

# DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-1341/1dn MES:ejs:jf

December 14, 2000

I believe that this draft meets your intent as specified in your November 29, 2000, memo. As a practical matter, do you intend for anything to happen if the certified audit under created s. 66.1106 (10) (c) determines that some transactions were not made in a legal matter or that the ERTID did not comply with s. 66.1106?

Marc E. Shovers Senior Legislative Attorney Phone: (608) 266–0129

E-mail: marc.shovers@legis.state.wi.us

### Shovers, Marc

From:

Wong, Manyee

Sent:

Thursday, December 21, 2000 10:55 AM

To:

Shovers, Marc

Subject:

FW: LRB Draft: 01-1341/1 Technical changes, environmental remediation tax incremental

financing program

Hi Marc.

Comments from DOR regarding the ERTIF draft. Please make any necessary changes.

Thanks! Manyee

----Original Message----From: Weinberger, Marc

Sent: Thursday, December 21, 2000 10:21 AM

To:

Wong, Manyee

Subject:

RE: LRB Draft: 01-1341/1 Technical changes, environmental remediation tax incremental financing program

Manyee,

We had a DOR version of this draft in progress. I will attach our comments below. I believe the drafter has already received them, but it doesn't hurt to forward them again. The answer to the question regarding the drafter's note is "no" consequences until we get some positions and some teeth for enforcement purposes. Some of those issues we addressed regarding regular TIFs by the Governor's Working Group on TIF (final report has not been issued yet).

Thanks, Marc

Just had a couple of comments. This is in cooperation with Rebecca Boldt & Marc Weinberger.

1.Sections 17-22 amend the provisions in Chapter 74 related to settlement of property taxes. The language is adequate to deal with the distribution of taxes to ER TIDs created by a municipality. However, it does not appear adequate for the settlement procedures related to a county-created ER TID. For example, s. 74.23(1)(b) requires that the taxation district treasurer pay to each taxing jurisdiction its proportionate share of taxes. Since the definition of taxing jurisdictions does not include ER TIDs, distribution of property taxes to county-created ER TIDs is not specified. Section 17 amends s. 74.23(1)(b) to direct the taxation district to retain for the municipality the share of taxes going to ER TIDs it created, but this does not pertain to ER TIDs created by another jurisdiction, namely the county.

It may be advisable to add a sentence in each of these sections (17-22) to specify that the taxation district is to distribute to the county the proportionate share of taxes of ER TIDs created by the county.

2. In keeping with the recommendation of the Governor's Working Group on TIF related to reporting requirements, we recommend that DOR be provided with a final accounting of project expenditures for ER TIDs and upon dissolution of an ER TID, DOR is to be notified of final total ER project costs and ER TIF revenues, using a DOR prescribed format. To the extent that this is not of immediate concern, such a change to the draft should not jeopardize quick introduction of the draft.

I am also sending you a copy by inter-d of an inquiry that we recently received from an attorney for the Town of Madison requesting clarification of the ER TID base certification date. This highlights further the need for an expeditious enactment of the ER TID technical corrections which would clarify the final statutory intent of 66.1106.

I appreciation your help on this endeavor. If you have any further questions, feel free to contact me.

Judie Gibbon

----Original Message-----

From:

Wong, Manyee

Sent:

Monday, December 18, 2000 2:37 PM

To:

Weinberger, Marc

Subject:

FW: LRB Draft: 01-1341/1 Technical changes, environmental remediation tax incremental financing

program

Hi Marc,

Could you take a look at these drafts and see if the technical changes are consistent with the department's intent? Also, please note drafter's comments. Does the department intend anything to happen if the audit did not comply with s.66.1106?

#### Manyee

----Original Message-----

From:

Frantzen, Jean

Sent:

Friday, December 15, 2000 10:31 AM

To:

Wong, Manyee

Cc:

Schmiedicke, David; Currier, Dawn; Hanaman, Cathlene; Haugen, Caroline

Subject:

LRB Draft: 01-1341/1 Technical changes, environmental remediation tax incremental financing

program

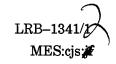
Following is the PDF version of draft 01-1341/1.

<< File: 01-1341/1 >> << File: 01-1341/1dn >>



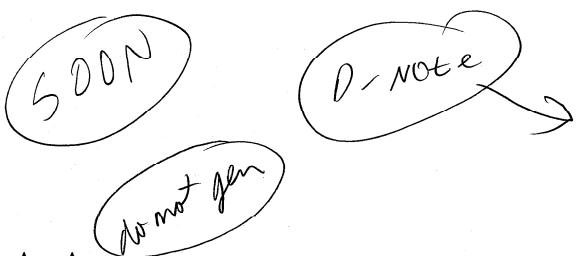
2

### State of Misconsin 2001 - 2002 LEGISLATURE



DOA:.....Wong - Technical changes, environmental remediation tax incremental financing program

FOR 2001-03 BUDGET — NOT READY FOR INTRODUCTION



AN ACT ...; relating to: modifying the environmental remediation tax

incremental financing program.

## Analysis by the Legislative Reference Bureau LOCAL GOVERNMENT

Under current law, the environmental remediation tax incremental financing program permits a city, village, town, or county (political subdivision) to defray the costs of remediating contaminated property that is owned by the political subdivision. The mechanism for financing costs that are eligible for remediation is very similar to the mechanism under the tax incremental financing (TIF) program. If the remediated property is transferred to another person and is then subject to property taxation, environmental remediation tax incremental financing may be used to allocate some of the property taxes that are levied on the property to the political subdivision to pay for the costs of remediation.

A political subdivision that has incurred "eligible costs" to remediate environmental pollution on a parcel of property may apply to the department of revenue (DOR) to certify the "environmental remediation tax incremental base" of the parcel. DOR is required to certify the environmental remediation tax incremental base if the political subdivision submits to DOR all of the following: 1) a statement that the political subdivision has incurred some eligible costs, together with a detailed proposed remedial action plan approved by the department of natural

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resources (DNR) that contains cost estimates for anticipated eligible costs, a schedule for the design and implementation that is needed to complete the remediation, and certification from DNR that the department has approved the site investigation report that relates to the parcel; 2) a statement that all taxing jurisdictions with authority to levy general property taxes on the parcel of property have been notified that the political subdivision intends to recover its environmental remediation, costs by using an "environmental remediation tax increment"; and 3) a statement that the political subdivision has attempted to recover its environmental remediation costs from the person who is responsible for the environmental pollution that is being remediated.

This bill makes technical changes to the environmental remediation tax incremental financing program. These changes include creating a definition of "environmental remediation tax incremental district" that is somewhat similar to the definition of "tax incremental district" under the TIF program; making changes to the definitions of "environmental remediation tax increment," "environmental remediation tax incremental base," and "taxable property"; requiring that the final report under the program include an independent certified financial audit; and modifying certain provisions of the program to apply to contiguous parcels of property or land, as well as a parcel of property or land.

For further information see the **state** and **local** fiscal estimate, which will be printed as an appendix to this bill.

## The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**Section 1.** 66.1106 (1) (e) of the statutes is amended to read:

66.1106 (1) (e) "Environmental remediation tax increment" means that amount obtained by multiplying the total city, county, school and other local general property taxes levied on a parcel of real property that is certified under this section taxable property in a year by a fraction having as a numerator the environmental remediation value increment for that year for that parcel in such district and as a denominator that year's equalized value of that parcel taxable property. In any year, an environmental remediation tax increment is "positive" if the environmental remediation value increment is positive; it is "negative" if the environmental remediation value increment is negative.

SECTION 2. 66.1106 (1) (f) of the statutes is amended to read:

requiring that DOR be provided with a final amounting of the ERTID'S project expenditure, and the final amount of eligible losts that have been paid for an ERTIP;

66.1106 (1) (f) "Environmental remediation tax incremental base" means the aggregate value, as equalized by the department, of a parcel of real taxable property that is certified under this section as of the January 1 preceding the date on which the department of natural resources issues a certificate certifying that environmental pollution on the property has been remediated in accordance with rules promulgated by the department of natural resources environmental remediation tax incremental district is created, as determined under sub. (1m) (b).

**Section 3.** 66.1106 (1) (fm) of the statutes is created to read:

66.1106 (1) (fm) "Environmental remediation tax incremental district" means a contiguous geographic area within a political subdivision defined and created by resolution of the governing body of the political subdivision consisting solely of whole units of property as are assessed for general property tax purposes, other than railroad rights—of—way, rivers, or highways. Railroad rights—of—way, rivers, or highways may be included in an environmental remediation tax incremental district only if they are continuously bounded on either side, or on both sides, by whole units of property as are assessed for general property tax purposes which are in the environmental remediation tax incremental district. "Environmental remediation tax incremental district" does not include any area identified as a wetland on a map under s. 23.32.

**SECTION 4.** 66.1106 (1) (g) of the statutes is amended to read:

66.1106 (1) (g) "Environmental remediation value increment" means the equalized value of a parcel of real <u>taxable</u> property that is certified under this section minus the environmental remediation tax incremental base. In any year, the environmental remediation value increment is "positive" if the environmental remediation tax incremental base of the <u>parcel of taxable</u> property is less than the

1	aggregate value of the parcel of taxable property as equalized by the department; it
2	is "negative" if that base exceeds that aggregate value.
3	SECTION 5. 66.1106 (1) (i) of the statutes is amended to read:
4	66.1106(1)(i) "Period of certification" means a period of not more than 16 years
5	beginning after the department certifies the environmental remediation tax
6	incremental base of a parcel of property under sub. (4) or a period before all eligible
7	costs have been paid, whichever occurs first.
8	SECTION 6. 66.1106 (1) (k) of the statutes is amended to read:
9	66.1106(1)(k) "Taxable property" means all real and personal taxable property
10	located in an environmental remediation tax incremental district.
11	SECTION 7. 66.1106 (1m) of the statutes is created to read:
12	66.1106 (1m) Creation of environmental remediation tax incremental
13	DISTRICTS. In order to implement the provisions of this section, the governing body
14	of the political subdivision shall adopt a resolution which does all of the following:
15	(a) Describes the boundaries of an environmental remediation tax incremental
16	district with sufficient definiteness to identify with ordinary and reasonable
17	certainty the territory included within the district.
18	(b) Creates such district as of a date therein provided. If the resolution is
19	adopted during the period between January 2 and September 30, then such date
20	shall be the next preceding January 1. If such resolution is adopted during the period
21	between October 1 and December 31, then such date shall be the next subsequent
22	January 1. If the resolution is adopted on January 1, the environmental remediation
23	tax incremental district shall have been created as of the date of the resolution.
24	SECTION 8. 66.1106 (2) (a) of the statutes is amended to read:

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66.1106 (2) (a) A political subdivision that develops, and whose governing body approves, a written proposal to remediate environmental pollution may use an environmental remediation tax increment to pay the eligible costs of remediating environmental pollution on contiguous parcels of property that are located in an environmental remediation tax incremental district within the political subdivision and that are not part of a tax incremental district created under s. 66.1105, as provided in this section, except that a political subdivision may use an environmental remediation tax increment to pay the cost of remediating environmental pollution of groundwater without regard to whether the property above the groundwater is owned by the political subdivision. No political subdivision may submit an application to the department under sub. (4) until the joint review board approves the political subdivision's written proposal under sub. (3).

**SECTION 9.** 66.1106 (4) (intro.) of the statutes is amended to read:

66.1106 (4) Certification. (intro.) Upon written application to the department of revenue by the clerk of a political subdivision on or before April 1 of the year following the year in which the certification described in par. (a) is received from the department of natural resources December 31 of the year the environmental remediation tax incremental district is created, as determined under sub. (1m) (b), except that if the environmental remediation tax incremental district is created during the period between October 1 and December 31, on or before December 31 of the following year, the department of revenue shall certify to the clerk of the political subdivision the environmental remediation tax incremental base of a parcel of real property if all of the following apply:

**SECTION 10.** 66.1106 (4) (b) of the statutes is amended to read:

66.1106 (4) (b) The political subdivision submits a statement that all taxing
jurisdictions with the authority to levy general property taxes on the parcel or
contiguous parcels of property have been notified that the political subdivision
intends to recover the costs of remediating environmental pollution on the property
and have been provided a statement of the estimated costs to be recovered.

### **SECTION 11.** 66.1106 (7) (a) of the statutes is amended to read:

66.1106 (7) (a) Subject to pars. (b), (c) and (d), the department shall annually authorize the positive environmental remediation tax increment with respect to a parcel or contiguous parcels of property during the period of certification to the political subdivision that incurred the costs to remediate environmental pollution on the property, except that an authorization granted under this paragraph does not apply after the department receives the notice described under sub. (10) (b).

### **SECTION 12.** 66.1106 (7) (d) 1. of the statutes is amended to read:

66.1106 (7) (d) 1. The department may not authorize a positive environmental remediation tax increment under par. (a) to pay otherwise eligible costs that are incurred by the political subdivision after the department of natural resources certifies to the department of revenue that environmental pollution on the parcel or contiguous parcels of property has been remediated unless the costs are associated with activities, as determined by the department of natural resources, that are necessary to close the site described in the site investigation report.

### **Section 13.** 66.1106 (9) of the statutes is amended to read:

66.1106 (9) Separate accounting required. An environmental remediation tax increment received with respect to a parcel or contiguous parcels of land that is subject to this section shall be deposited in a separate fund by the treasurer of the political subdivision. No money may be paid out of the fund except to pay eligible

costs for a parcel or contiguous parcels of land, to reimburse the political subdivision for such costs or to satisfy claims of holders of bonds or notes issued to pay eligible costs. If an environmental remediation tax increment that has been collected with respect to a parcel of land remains in the fund after the period of certification has expired, it shall be paid to the treasurers of the taxing jurisdictions in which the parcel is located in proportion to the relative share of those taxing jurisdictions in the most recent levy of general property taxes on the parcel.

**SECTION 14.** 66.1106 (10) (a) of the statutes is amended to read:

66.1106 (10) (a) Prepare and make available to the public updated annual reports describing the status of all projects to remediate environmental pollution funded under this section, including revenues and expenditures. A copy of the report shall be sent to all taxing jurisdictions with authority to levy general property taxes on the parcel or contiguous parcels of property by May 1 annually.

**SECTION 15.** 66.1106 (10) (b) of the statutes is amended to read:

66.1106 (10) (b) Notify the department within 10 days after the period of certification for a parcel or contiguous parcels of property has expired.

**Section 16.** 66.1106 (10) (c) of the statutes is created to read:

66.1106 (10) (c) Not later than 12 months after the last expenditure is made or not later than 12 months after an expenditure may be made under sub. (2) (b), whichever comes first, prepare and make available to the public a report that is similar to the report required under par (a), except that the report required under this paragraph shall also include an independent certified audit of each project to determine if all financial transactions were made in a legal manner and to determine if each environmental remediation tax incremental district complied with this

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section. A copy of the report shall be sent out to all taxing jurisdictions which received the reports under par. (a).

**SECTION 17.** 74.23 (1) (b) of the statutes is amended to read:

74.23 (1) (b) General property taxes. After making the distribution under par.

(a), the taxation district treasurer shall pay to each taxing jurisdiction within the district its proportionate share of general property taxes, except that the treasurer shall pay the state's proportionate share to the county. As part of that distribution, the taxation district treasurer shall retain for the taxation district and for each tax incremental district within the taxation district and each environmental remediation tax incremental district created by the taxation district its proportionate share of general property taxes.

**SECTION 18.** 74.25 (1) (b) 1. of the statutes is amended to read:

74.25 (1) (b) 1. Pay in full to each taxing jurisdiction within the district all personal property taxes included in the tax roll which have not previously been paid to, or retained by, that taxing jurisdiction, except that the treasurer shall pay the state's proportionate share to the county. As part of that distribution, the taxation district treasurer shall allocate to each tax incremental district within the taxation district and each environmental remediation tax incremental district created by the taxation district its proportionate share of personal property taxes.

**Section 19.** 74.25 (1) (b) 2. of the statutes is amended to read:

74.25 (1) (b) 2. Pay to each taxing jurisdiction within the district its proportionate share of real property taxes, except that the treasurer shall pay the state's proportionate share to the county. As part of that distribution, the taxation district treasurer shall retain for the taxation district and for each tax incremental district within the taxation district and each environmental remediation tax

1 incremental district created by the taxation district its proportionate share of real property taxes. **Section 20.** 74.30 (1) (i) of the statutes is amended to read: 74.30 (1) (i) Pay in full to each taxing jurisdiction within the district all 5 personal property taxes included in the tax roll which have not previously been paid 6 to, or retained by, each taxing jurisdiction, except that the treasurer shall pay the 7 state's proportionate share to the county. As part of that distribution, the taxation 8 district treasurer shall allocate to each tax incremental district within the taxation 9 district and each environmental remediation tax incremental district created by the 10 <u>taxation district</u> its proportionate share of personal property taxes. **SECTION 21.** 74.30 (1) (j) of the statutes is amended to read: 12 74.30 (1) (j) Pay to each taxing jurisdiction within the district its proportionate 13 share of real property taxes, except that the treasurer shall pay the state's 14 proportionate share to the county. As part of that distribution, the taxation district 15 treasurer shall retain for the taxation district and for each tax incremental district within the taxation district and each environmental remediation tax incremental 16 17 district created by the taxation district its proportionate share of real property taxes. 18 **Section 22.** 74.30 (2) (b) of the statutes is amended to read: 19 74.30 (2) (b) Pay to each taxing jurisdiction within the district its proportionate 20 share of real property taxes collected, except that the taxation district treasurer shall 21 pay the state's proportionate share to the county, and the county treasurer shall 22 settle for that share under s. 74.29. As part of that distribution, the taxation district 23 treasurer shall retain for the taxation district and for each tax incremental district within the taxation district and each environmental remediation tax incremental

district created by the taxation district its proportionate share of real property taxes.

1 .	<b>SECTION 23.</b> 79.095 (1) (c) of the statutes is amended to read:
2	79.095 (1) (c) "Taxing jurisdiction" means a municipality, county, school
3	district, special purpose district, tax incremental district, environmental
4	remediation tax incremental district, or technical college district.
5	SECTION 24. 79.095 (2) (b) of the statutes is amended to read:
6	79.095 (2) (b) On or before December 31, the tax rate used for each tax
7	incremental district for which the municipality assesses property and for each
8	environmental remediation tax incremental district for which the municipality
9	assesses property.
10	SECTION 25. 234.01 (4n) (a) 3m. a. of the statutes is amended to read:
11	234.01 (4n) (a) 3m. a. The facility is in a tax incremental district or an
12	environmental remediation tax incremental district or is the subject of an urban
13	development action grant and will result in a net economic benefit to the state.
14	Section 9359. Initial applicability; other.
15	(1) Environmental remediation tax incremental financing. The treatment of
16	sections 66.1106 (1) (e), (f), (fm), (g), (i), and (k), (1m), (2) (a), (4) (intro.) and (b), (7)
17	(a) and (d) 1., (9), an (10) (a), (b), and (c), 74.23 (1) (b), 74.25 (1) (b) 1. and 2., 74.30
18	(1) (i) and (j) and (2) (b), 79.095 (1) (c) and (2) (b) and 234.01 (4n) (a) 3m. a. of the
19	statutes first applies to an environmental remediation tax incremental district, the
20	written remediation proposal for which is approved by the political subdivision's
21	governing body on the effective date of this subsection.

(END)

(p- note)

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**SECTION 1.** 66.1106 (10) (d) of the statutes is created to read:

66.1106 (10) (d) Not later than 180 days after the last expenditure is made or not later than 180 days after an expenditure may be made under sub. (2) (b), whichever comes first, provide the department with all of the following on a form that is prescribed by the department:

- 1. A final accounting of project expenditures that are made for an environmental remediation tax incremental district.
- 2. The final amount of eligible costs that have been paid for an environmental remediation tax incremental district.
- 3. The total amount of environmental remediation tax increments that have been paid to the political subdivision.

# DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

- (34) 12 (-0797P2dn MES.cjs.km

Manyee Wong:

Marc Wein berger's December dist

This version of the bill creates s. 66.1106 (10) (d) which attempts to implement the 2nd point from Way In Weber's December Men e-mail, but I'm not sure I've captured DOR's intent. No time frame was specified for submittal of the reports, and s. 66.1106 does not contain the concept of an ERTID being "dissolved"; is the 180 day time frame OK? There is no definition of "project expenditures" in s. 66.1106, so I'm not sure what it means in s. 66.1106 (10) (d) 1. In addition, I'm not sure how "project expenditures" is different from the information contained in subd. 2. Finally, I'm not sure what is meant by notification of "ER TIF revenues; does subd. 3. capture DOR's intent? Please let me know if you want any changes made to the bill.

Marc E. Shovers Senior Legislative Attorney Phone: (608) 266–0129

E-mail: marc.shovers@legis.state.wi.us

# DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-1341/2dn MES:cjs&jld:jf

January 2, 2001

### Manyee Wong:

This version of the bill creates s. 66.1106 (10) (d) which attempts to implement the 2nd point from Marc Weinberger's December 21st e-mail, but I'm not sure I've captured DOR's intent. No time frame was specified for submittal of the reports, and s. 66.1106 does not contain the concept of an ERTID being "dissolved"; is the 180 day time frame OK? There is no definition of "project expenditures" in s. 66.1106, so I'm not sure what it means in s. 66.1106 (10) (d) 1. In addition, I'm not sure how "project expenditures" is different from the information contained in subd. 2. Finally, I'm not sure what is meant by notification of "ER TIF revenues; does subd. 3. capture DOR's intent? Please let me know if you want any changes made to the bill.

Marc E. Shovers Senior Legislative Attorney Phone: (608) 266-0129

E-mail: marc.shovers@legis.state.wi.us

### Shovers, Marc

From:

Wong, Manyee

Sent:

Friday, January 05, 2001 10:42 AM

To:

Shovers, Marc

Subject:

FW: LRB 1341/2 - ER TIF Technical Changes

Hi Marc,

Here are DOR's responses to your questions. Please incorporate their comments into the draft. Thanks.

----Original Message----From: Weinberger, Marc

Sent: Friday, January 05, 2001 9:47 AM

To: Wong, Manyee

vong, Manyee

Cc: Gibbon, Judie A; Boldt, Rebecca A

Subject: LRB 1341/2 - ER TIF Technical Changes

Manyee,

Here are our comments on the ER TIF technical changes draft.

Thanks,

Marc Weinberger Department of Revenue

Marc Shovers identified a few questions concerning the ER TID technical corrections in his drafter's note. Specifically:

- 1. "No time frame was specified for submittal of the reports, and s. 66.1106 does not contain the concept of an ERTID being "dissolved"; is the 180 day time frame OK? " --- This is a good point. I would like to suggest that we create a provision similar to regular TID termination & dissolve statutes ss. 66.1105(7) (a), (am), & (b) with modifications for ER TID maximum life & political subdivisions. Then the report would be 180 days after the ER TID is terminated or dissolved. If we do include the termination statute, then we should also add the notice of district termination similar to s. 66.1105(8) with appropriate modifications.
- 2." There is no definition of "project expenditures" in s. 66.1106, so I'm not sure what it means in s. 66.1106 (10) (d) 1. In addition, I'm not sure how "project expenditures" is different from the information contained in subd. 2. " -- I interpret "project expenditures" as all costs for the ER TID. These could include locally subsidized or grant costs, not just "eligible costs" paid by the ER-TID exclusively. The intent of the report is to gather data on the total ER TID project, and both items would be beneficial.
- 6. Finally, I'm not sure what is meant by notification of "ER TIF revenues; does subd. 3. capture DOR's intent?

  "-- The draft does capture the intent ER TIF "increments" is the correct term instead of ER TIF "revenues."

Otherwise, the draft portrays the technical corrections that we feel are appropriate.